Article title: A Framing Analysis of Consultation Submissions on the WHO Global Strategy to Reduce the Harmful Use of Alcohol: Values and Interests

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**Supplementary file 4.** Identified Framing Proposing Solutions

Table S4: Expanded table of the identified frames, submitting stakeholders and exemplifying quotes.

F	rames	Quotes	Stakeholders
Targeted interventions versus population-level regulation	Broad "menu" of policy options targeted at at-risk individuals or risky behaviours	"FIVS has not seen much success with "whole population measures" which entail restrictive policies affecting all who consume alcohol, the vast majority of whom do so responsibly. FIVS and its members have focused efforts instead on the small, and declining minority, whose intake regularly exceeds recommended	Member States and governmental institutions Guyana Mission Ministerio de salud y proteccion social de Colombia Ministry of agriculture, Latvia Permanent Representation of Italy to the International Organizations United States of America UN system and other international organisations (IGOs) United Nations Conference on Trade and Development Non-governmental organisations (NGOs)
		levels." (FIVS, trade association)  "Responsible alcohol consumption is based on informed consumers and professional producers. Therefore, developing of the next period of the Action Plan for Reducing Alcohol Consumption and Reducing Alcoholism, more emphasis should be placed on public awareness campaigns and campaigns, that talk about responsible drinking, thus reducing alcohol overuse or risky use in society." (Ministry of Agriculture Latvia, Member State)  "Heaviest drinkers, including heavy episodic drinkers, are the least sensitive to	Green Crescent South Africa Green Crescent Zimbabwe Green Crescents Kazakhstan Italian Society on Alcohol (SIA) Public Union against Bad Habits value health africa Private sector entities Alcohol Awareness Foundation Ireland (trading as Drinkaware) Alcohol Beverages Australia Asociación Dominicana de Productores de Ron (ADOPRON) AssoBirra Association for Alcohol Responsibility and Education (aware.org) Australian Grape and Wine Inc. Australian Grape & Wine) Beer Canada Beer Institute Belgian Brewers Brazilian Beer Trade Association (SINDICERV)

	I	pricing policies. To be effective, a	Bundesverband der Deutschen Spirituosen-Industrie und -Importeure e.V. (BSI)/Federal Association of the
		regulatory framework, which includes	German Spirits Industry and Importers (BSI)
			Caribbean Breweries Association (CBA)
		taxation, must be accompanied by	CEEV, Comité européen des entreprises vins
		interventions aimed specifically at harmful	Cerveceros de España
		drinking (WHO, 2010)." (Brazilian Beer	Cerveceros Latinoamericanos
		Trade Association, trade association)	CTA – Confederation of Business Associations of Mozambique
		,	Distilled Spirits Council of the United Sates
			Drinks Ireland
			DrinkWise
			Educ'alcool
			FEDERACIÓN ESPAÑOLA DEL VINO (FEV)
			Fédération des Exportateurs de Vins et Spiritueux de France (FEVS)
			FIVS
			Fundación de Investigaciones Sociales A.C. (Foundation of Social Research)
			International Alliance for Responsible Drinking (IARD)
			ISWAI International Spirits & Wine Association of India
			Japan Spirits & Liqueurs Makers Association (JSLMA)
			Mexican Chamber of the Tequila Industry
			México's National Chamber of Beer and Malt
			Regional Beverage Alcohol Alliance (RBAA)
			Representantes-Importadores de Vinos y Licores Asociados (RIVLAS)
			South African Liquor Brand owners Association
			Spirits New Zealand, New Zealand Winegrowers and the Brewers Association of New Zealand
			spiritsEUROPE
			STIVA (Foundation for responsible alcohol consumption)
			The Brewers of Europe
			The UK alcoholic drinks trade associations: British Beer & Pub Association, National Association of Cider
			Makers, Scotch Whisky Association and Wine and Spirit Trade Association
			Trinidad & Tobago Beverage Alcohol Alliance (TTBAA)
			Vinos de Chile
			West Indies Rum & Spirits Producers Association (WIRSPA)
			World Spirits Alliance
TT	. 1	"O 1 1 1 1 WIIO 11 14	Worldwide Brewing Alliance
		"Over the last decade, WHO and health	Member States and governmental institutions
	I	researchers confirmed the relevance of the	Cook Islands Ministry of Health
the	three 'best	so called 'best buys' to cost-effectively	Department of Health, Ireland
buy		reduce and prevent alcohol related harm.	Directorate of Health, Iceland
pop	pulation level	Therefore, continuation of these policy	Federal Office for Public Health, Switzerland
		directions should be envisaged."	Instituto sobre Alcoholismo y Fármacodependencia (IAFA), Costa Rica
		(European Alcohol Policy Alliance, NGO)	Ministerio de Salud Pública de la República de Cuba
		(European Theories Toney Thinance, 1(88)	Ministerio de salud y proteccion social de Colombia
		"The most effective ways to reduce	Ministry of Health Mozambique
		"The most effective ways to reduce	Ministry of Health of the Czech Republic
		alcohol harms, such as increasing price or	Ministry of Health of the Republic of Latvia
		reducing availability require market	Ministry of Health, National Commission Against Addictions, Mexico
		intervention, and the lack of progress in	Ministry of Health, New Zealand

	may largely depend on progress in promoting the principle that market regulation is fundamental to effective alcohol policy." (TRAPS, University of York, academic institution)	Ministry of Health, Welfare and Sport, The Netherlands Ministry of Public Health, Thailand Ministry of Social Affairs of Estonia NCPHA, MoH Bulgaria Permanent Mission of Georgia to the United Nations Office in Geneva and other international organizations South African Medical Research Council The National Institute of Public Health, Czech Republic The State Agency for Prevention of Alcohol Related Problems, Poland UN system and other IGOs The Pacific Community (SPC) (on behalf of Pacific Island Countries and Territories) UNDP Academic institutions Community Action on Youth and Drugs National Coordination Team, Massey University MRC/CSO Social and Public Health Sciences Unit, University of Glasgow School of Public Health, LKS Faculty of Medicine, The University of Hong Kong SHORE Research Centre SPECTRUM (Shaping Public hEalth poliCies To Reduce IneqUalities and harM) TRAPS (Transformative Research on Alcohol Policy and Science programme at the University of York) NGOs Abstinentenverband des Kantons Zürich AESKAN Alcohol & Drug Information Centre (ADIC), India Alcohol Action Ireland Alcohol Action Ireland Alcohol Action New Zealand Alcohol Focus Scotland Alcohol Focus Scotland Alcohol Health Alliance Amardeep India APABurkina Asia Pacific Alcohol Policy Alliance Association for Promoting Social Action (APSA) Australasian Professional Society on Alcohol and other Drugs (APSAD) Canadian Centre for Substance use and Addiction (CCSA) Cancer Society Centre for Alcohol Studies, Thai Health Promotion Foundation Cruz Azul no Brasil EHYT Finnish Association for Substance Abuse Prevention European Mutual help Network for Alcohol related problems (EMNA) FORUT Foundation for Innovative Social Development (FISD) Global Alcohol Policy Alliance Hapai Tet Hauora Tapui Limited Healthy India Alliance
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Hong Kong Alliance for Advocacy Against Alcohol
Hope and Beyond
HRIDAY
Humankind Charity
Institute for Research and Development "Utrip"
Institute of Alcohol Studies
International Federation of Medical Students' Association (IFMSA)
International Youth Health Organizations
IOGT Germany
IOGT Guinea-Bissau
IOGT Iceland
IOGT International
IOGT Norway
•
IOGT Switzerland
IOGT-NTO
Junis
Juvente
Juvente Switzerland
Liberia Alcohol Policy Alliance
Lithuanian Tobacco and Alcohol Control Coalition
McCabe Centre for Law & Cancer
Moroccan Green Crescent
movendi slovakia
Nada India Foundation
National Alliance for Action on Alcohol
NCD Alliance
Newcastle Coalition inner city resident groups, small businesses and concerned citizens
Nigeria Alcohol Prevention Youth Initiative
Nordic Alcohol and Drug Policy Network (NordAN)
Núll Prósent Hreyfingin
People Center for Development and Peace
RECOVERY, z.s.
Research and Training Center for Community Development (RTCCD)- The coordination organization of
the Vienam Non-Communicable Diseases Control and Prevention Alliance (NCDs-VN)
Scottish Health Action on Alcohol Problems - SHAAP
Senegalese Alcohol Policy Alliance (SenAPA)
Sierra Leone Alcohol Policy Alliance (SLAPA)
Southern African Alcohol Policy Alliance
Students Campaign Against Drugs
Swedish cancer society
The Wellbeing Initiative
UDRUZENJE GRADANA ZELENI POLUMJESEC U BIH
Uganda Youth Development Link
United States Alcohol Policy Alliance (U.S.APA)
Vision for Alternative Development
WAAPA-BENIN/ Secrétariat (Initiative pour l'Education et le Contrôle du Tabagisme)
West African Alcohol Policy Alliance (WAAPA)
West Particular Parcoller Fortiery Athlande (WAAFA)

			World Federation Against Drugs Youth against Alcoholism and Drug Dependency (YADD)
Local versus global solutions	Local action specific to the national context (no "one size fits all")	"Where improvements have been made, a crucial element has been the recognition that harmful use of alcohol often requires tailored, local and culturally-sensitive measures." (AssoBirra, trade association)  "The situation is not the same in all countries and in all societies. Cultural, social and economic characteristics are not the same everywhere and consumption patterns, such as genetic components, absolutely do not allow the generalization of situations from one country to another, from one people to another, from one culture to another and from one consumption model to another." (Educ'alcool, industry-funded NGO)  "Our experience over the past two years has highlighted the fact that South Africa given its own unique set of challenges requires not only targeted programmes but education and awareness interventions in a 'nuanced and contextual' manner to address the harmful consumption of alcohol – its situational variables and challenges differ to other countries. () A one-size fits all approach cannot be implemented without due consideration for the regional and national settings." (Association for Alcohol Responsibility and Education, social aspect organisation)	Member States and governmental institutions Ministry of agriculture, Latvia Permanent Representation of Italy to the International Organizations United States of America NGOs CROISSANT VERT NIGERIEN(CVN) People Center for Development and Peace Private sector entities Alcohol Beverages Australia Asociación Dominicana de Productores de Ron (ADOPRON) AssoBirra Association for Alcohol Responsibility and Education (aware.org) Australian Grape and Wine Inc. Australian Grape & Wine) Beer Canada Beer Institute Brazilian Beer Trade Association (SINDICERV) Caribbean Breweries Association (CBA) CEEV, Comité européen des entreprises vins Cerveceros de España CTA – Confederation of Business Associations of Mozambique Distilled Spirits Council of the United Sates Educ'alcool FEDERACIÓN ESPAÑOLA DEL VINO (FEV) Fédération des Exportateurs de Vins et Spiritueux de France (FEVS) FIVS Fundación de Investigaciones Sociales A.C. (Foundation of Social Research) International Alliance for Responsible Drinking (IARD) Japan Spirits & Liqueurs Makers Association (JSLMA) Mexican Chamber of the Tequila Industry México's National Chamber of Beer and Malt Regional Beverage Alcohol Alliance (RBAA) Representantes-Importadores de Vinos y Licores Asociados (RIVLAS) South African Liquor Brand owners Association Spirits New Zealand, New Zealand Winegrowers and the Brewers Association of New Zealand spirits EUROPE The Brewers of Europe The UK alcoholic drinks trade associations: British Beer & Pub Association, National Association of Cider Makers, Scotch Whisky Association and Wine and Spirit Trade Association, National Association of Cider Makers, Scotch Whisky Association and Wine and Spirit Trade Association, National Association of Cider Makers, Scotch Whisky Association and Wine and Spirit Trade Association Trinidad & Tobago Beverage Alcohol Alliance (TTBAA) West Indies Rum & Spirits Producers Association (WIRSPA) World Spirits Alliance

		Worldwide Brewing Alliance
Global action to address cross-border issues and industry interference	"We also see a great value in international cooperation in any form to address the cross-border issues of alcohol policy. Globalization and digitalization create new challenges and can easily dilute individual countries' efforts to tackle alcohol-related harm. The issue is particularly relevant in the area of marketing where the global nature of media puts the effectiveness of national regulations into question." (Ministry of Social Affairs of Estonia, Member State).  "The implementation of Global Strategy has been patchy and, in some instances, suffering from regulatory freeze, due to legally binding trade agreements. Given the harm caused by alcohol related harm, alcohol policy should get the attention and legally binding framework it deserves, to ensure effective implementation of SDG target 3.4 and 3.5." (European Alcohol Policy Alliance, NGO)	Member States and governmental institutions Centre for Diseases Prevention and Control, Latvia Cook Islands Ministry of Health Department of Health, Ireland Directorate of Health, Iceland Federal Office for Public Health, Switzerland FPS Public health, Food chain safety and Environment, Belgium Guyana Mission Ministry of Health of the Czech Republic Ministry of Health, New Zealand Ministry of Health, New Zealand Ministry of Health, Welfare and Sport, The Netherlands Ministry of Health, Welfare and Sport, The Netherlands Ministry of Public Health, Thailand Ministry of Public Health, Thailand Ministry of Social Affairs of Estonia NCPHA, MoH Bulgaria South African Medical Research Council Spanish Ministry of Health, Consumer Affairs and Welfare UN system and other IGOs The Pacific Community (SPC) (on behalf of Pacific Island Countries and Territories) UNDP Academic institutions Community Action on Youth and Drugs National Coordination Team, Massey University MRC/CSO Social and Public Health Sciences Unit, University of Glasgow SHORE Research Centre SPECTRUM (Shaping Public Health Sciences Unit, University of Glasgow SHORE Research Centre SPECTRUM (Shaping Public health PoliCies To Reduce IneqUalities and harM) TRAPS (Transformative Research on Alcohol Policy and Science programme at the University of York) NGOs Abstinentenverband des Kantons Zürich AESKAN Alcohol & Drug Information Centre (ADIC), India Alcohol Action Ireland Alcohol Action Ireland Alcohol Action New Zealand Alcohol Health Alliance Alcohol Policy Alliance Alcohol Policy Alliance Alcohol Policy Alliance Alcohol Policy Alliance Anardeep India APABurkina APABurki

		Centre for Alcohol Studies, Thai Health Promot	ion Foundation
		EHYT Finnish Association for Substance Abuse	e Prevention
		European Alcohol Policy Alliance	
		European Mutual help Network for Alcohol rela	ited problems (EMNA)
		FORUT	1
		Foundation for Alcohol Research and Education	
		Foundation for Innovative Social Development	
		Global Alcohol Policy Alliance	(1100)
		Green Crescent Society, Turkey	
		Green Crescent Society, Turkey Green Crescents Kazakhstan	
		Hāpai Te Hauora Tapui Limited	
		HealthBridge Foundation of Canada, Vietnam C	Affica
		Healthy India Alliance	onice
		Hong Kong Alliance for Advocacy Against Alc	ohol
			OHOI
		Hope and Beyond HRIDAY	
		Institute for Research and Development "Utrip"	
		Institute of Alcohol Studies	
		International Blue Cross	· · · · · (TEN CO A.)
		International Federation of Medical Students' As	ssociation (IFMSA)
		International Youth Health Organizations	
		IOGT Gambia	
		IOGT Germany	
		IOGT Guinea-Bissau	
		IOGT Iceland	
		IOGT International	
		IOGT Norway	
		IOGT Switzerland	
		IOGT-NTO	
		Junis	
		Juvente	
		Juvente Switzerland	
		Kettil Bruun Society for Social and Epidemiolog	gical Research on Alcohol
]		Liberia Alcohol Policy Alliance	
		Lithuanian Tobacco and Alcohol Control Coalit	ion
		McCabe Centre for Law & Cancer	
		movendi slovakia	
		Nada India Foundation	
]		National Alliance for Action on Alcohol	
		NCD Alliance	
		Newcastle Coalition inner city resident groups,	small businesses and concerned citizens
		Nigeria Alcohol Prevention Youth Initiative	
]		Nordic Alcohol and Drug Policy Network (Nordic	IAN)
]		Núll Prósent Hreyfingin	
]		Recovery And Humanitarian Action Manageme	nt Agency (RAHAMA)
		Research and Training Center for Community Γ	Development (RTCCD)- The coordination organization of
		the Vienam Non-Communicable Diseases Contr	
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Partnership versus freedom from industry interference	Involvement from a broad array of stakeholders, including industry	"This issue is not one that can be tackled by governments alone. Governments and international organisations need to work with industry and communities to develop evidence-based, targeted and effective initiatives to reduce harmful drinking" (Australian Grape and Wine Inc., trade association)  "The WHO and the GAS need to avoid an exclusionary viewpoint. The United Nations 2018 Political Declaration on Non-communicable Diseases, which calls for Member States to engage with the private sector for "its meaningful and effective contribution to the implementation of national responses to	Scottish Health Action on Alcohol Problems - SHAAP Senegalese Alcohol Policy Alliance (SenAPA) Sierra Leone Alcohol Policy Alliance (SLAPA) Southern African Alcohol Policy Alliance Sri Lanka Medical Association Stopdrink Network The Wellbeing Initiative Trimbos Institute UDRUZENIE GRADANA ZELENI POLUMIESEC U BIH United States Alcohol Policy Alliance (U.S.APA) Vision for Alternative Development WAAPA-BENIN/ Secrétariat (Initiative pour l'Education et le Contrôle du Tabagisme) West African Alcohol Policy Alliance (WAAPA) World Federation Against Drugs Youth against Alcoholism and Drug Dependency (YADD) Private sector entities Association of Alcohol Manufacturers and Importers Belgian Brewers  Member States and governmental institutions Guyana Mission Ministerio de salud y proteccion social de Colombia Permanent Representation of Italy to the International Organizations United States of America UN system and other IGOs United Nations Conference on Trade and Development NGOs International Federation of Medical Students' Association (IFMSA) Private sector entities Alcohol Awareness Foundation Ireland (trading as Drinkaware) Alcohol Beverages Australia Asociación Dominicana de Productores de Ron (ADOPRON) Association of Alcohol Responsibility and Education (aware.org) Association of Alcohol Manufacturers and Importers Australian Grape and Wine Inc. Australian Grape & Wine) Beer Canada Beer Institute
		private sector for "its meaningful and effective contribution to the	Association of Alcohol Manufacturers and Importers Australian Grape and Wine Inc. Australian Grape & Wine) Beer Canada

		Drinks Ireland
		DrinkWise
		Educ'alcool
		FEDERACIÓN ESPAÑOLA DEL VINO (FEV)
		Fédération des Exportateurs de Vins et Spiritueux de France (FEVS)
		FIVS
		Fundación de Investigaciones Sociales A.C. (Foundation of Social Research)
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		Japan Spirits & Liqueurs Makers Association (JSLMA)
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		México's National Chamber of Beer and Malt
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		STIVA (Foundation for responsible alcohol consumption)
		The Brewers of Europe
		The UK alcoholic drinks trade associations: British Beer & Pub Association, National Association of Cider
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		Trinidad & Tobago Beverage Alcohol Alliance (TTBAA)
		Vinos de Chile
		West Indies Rum & Spirits Producers Association (WIRSPA)
		World Spirits Alliance
		Worldwide Brewing Alliance
The public	e sector "We are concerned about the undue	Member States and governmental institutions
should be	influence of alcohol industry on the public	Cook Islands Ministry of Health
independe	· · ·	Department of Health, Ireland
industry	industry in the development of public	Federal Office for Public Health, Switzerland
interference		Instituto sobre Alcoholismo y Fármacodependencia (IAFA), Costa Rica
mererene	conflict of interest, which should be	Ministry of Health of the Czech Republic
		Ministry of Health, National Commission Against Addictions, Mexico
	avoided." (Ministry of Social Affairs of	Ministry of Health, New Zealand
	Estonia, Member State)	Ministry of Health, Republic of Slovenia
		Ministry of Health, Welfare and Sport, The Netherlands
	"Countries need stronger support with	Ministry of Social Affairs of Estonia
	technical capacity building regarding	South African Medical Research Council
	alcohol policy formulation,	The National Institute of Public Health, Czech Republic
	implementation, monitoring and	UN system and other IGOs
	safeguarding alcohol prevention and	European Centre Social Welfare Policy and Research
	control efforts from the alcohol industry."	The Pacific Community (SPC) (on behalf of Pacific Island Countries and Territories)
	(IOGT, NGO)	UNDP
	(1001, 1100)	Academic institutions
	(ITM)	Community Action on Youth and Drugs National Coordination Team, Massey University
	"The principles of the Global Strategy	MRC/CSO Social and Public Health Sciences Unit, University of Glasgow
	recognize that all involved parties have the	School of Public Health, LKS Faculty of Medicine, The University of Hong Kong

responsibility not to undermine implementation of policies to reduce harmful use of alcohol, and that public health should be given deference in relation to competing interests. In practice, and given the alcohol industry's extensive engagement in efforts to undermine effective health policies across multiple jurisdictions, these principles risk being compromised by roles the Global Strategy envisages for economic operators."  (SPECTRUM, academic institution)	SHORE Research Centre SPECTRUM (Shaping Public hEalth policies To Reduce IneqUalities and harM) TRAPS (Transformative Research on Alcohol Policy and Science programme at the University of York) NGOS Abstinentenverband des Kantons Zürich AESKAN Alcohol & Drug Information Centre (ADIC), India Alcohol & Action Ireland Alcohol Action Ireland Alcohol Action Ireland Alcohol Journal Information Centre (ADIC) Alcohol Focus Scotland Amardeep India APABurkina Asia Pacific Alcohol Policy Alliance Australasian Professional Society on Alcohol and other Drugs (APSAD) Balance, the North East Alcohol Office Canadian Centre for Substance use and Addiction (CCSA) Cancer Society Centre for Alcohol Studies, Thai Health Promotion Foundation Cruz Azul no Brasil EHYT Finnish Association for Substance Abuse Prevention European Alcohol Policy Alliance FORUT Foundation for Innovative Social Development (FISD) Global Alcohol Policy Alliance Green Crescent Society, Turkey Green Crescent Society, Turkey Green Crescent South Africa Green Crescent Zimbabwe Hāpai Te Hauora Tapui Limited HealthBridge Foundation of Canada, Vietnam Office HealthBridge Foundation of Canada, Vietnam Office HealthBridge Foundation of Canada, Vietnam Office Healthp India Alliance Hong Kong Alliance for Advocacy Against Alcohol Hope and Beyond HKIDAY Humankind Charity Institute of Alcohol Studies International Blue Cross International Pouth Health Organizations IOGT Germany IOGT Guinea-Bissau IOGT Icenadional

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	Juvente Switzerland
	Liberia Alcohol Policy Alliance
	Lithuanian Tobacco and Alcohol Control Coalition
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	Nada India Foundation
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	Núll Prósent Hreyfingin
	People Center for Development and Peace
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	the Vienam Non-Communicable Diseases Control and Prevention Alliance (NCDs-VN)
	Scottish Health Action on Alcohol Problems - SHAAP
	Senegalese Alcohol Policy Alliance (SenAPA)
	Serenity Harm Reduction Programme Zambia (SHARPZ)
	Sierra Leone Alcohol Policy Alliance (SLAPA)
	Southern African Alcohol Policy Alliance
	Sri Lanka Medical Association
	Stopdrink Network
	Students Campaign Against Drugs
	Swedish cancer society
	The Wellbeing Initiative
	Trimbos Institute
	Uganda Youth Development Link
	United States Alcohol Policy Alliance (U.S.APA)
	Vision for Alternative Development
	WAAPA-BENIN/ Secrétariat (Initiative pour l'Education et le Contrôle du Tabagisme)
	West African Alcohol Policy Alliance (WAAPA)
	World Federation Against Drugs
	Youth against Alcoholism and Drug Dependency (YADD)
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