

Article title: Resilience Without Foundation? Interrogating Health System Governance in Shaping Health System Resilience in Haiti – A Qualitative Study of Stakeholders’ Perceptions

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Authors’ information: Patricia St Louis*, Maryam Bigdeli, Elisabeth Paul

Research Centre on Health Policies and Systems - International Health (Polissi), School of Public Health, Université Libre de Bruxelles, Brussels, Belgium.

***Correspondence to:** Patricia St Louis; Email: patricia.st.louis@ulb.be

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Supplementary file 3. Preconditions for Health System Resilience as Identified by Participants

Health system resilience (HSR) and its preconditions	Mains Ideas	Verbatims
	Governance – Starting point for HSR	“It is governance. The problem is governance.” (S4)
		“There is a constellation of factors, I might say. However, we are talking about a country with a serious governance problem. That is the starting point...” (S2)
		“We’re in a country with a serious governance problem [...] It turns any situation that would have been ordinary in any other country into practically a disaster... » (S2)
	Governance to build trust and consensus for results	“Now, the first thing we need to do is rebuild this relationship between the State, the private sector, partners and other stakeholders. [...] It all comes back to governance.” (S2)
		“This is one of the biggest shortcomings of the system. Why? Because, without leadership, an informed vision first and foremost, leadership that can build trust and bring all parties together to reach a consensus.” (S8)
		“How to rally people around us and produce results. It’s not about having held a meeting. We made this decision, these are the mechanisms behind these decisions, etc. These aspects are very important.” (S6)
	Integrated and robust institutions	“When you are living in a country where public institutions are not functioning, the highest authorities are not functioning, each system operates as if there were no interconnection between them, you will never have a resilient health system.” (O5)
	Security	“You think resilience is possible under these conditions. Now we are talking about governance. Here again, there is the question of Martissant (gang-controlled commune in southern Port-au-Prince). If the Haitian State had made the health system a priority, it would have thought about all the health institutions in the Grand Sud.” (O7)
		“Ensure a stable socio-economic and political environment that is conducive to state revenue, and that restores investor and public trust.” (S4)
	Health system strengthening for HSR	“Thus, this is resilience, but it requires some groundwork to be effective. The system needs to be solid. In fact, the first step in preparing for resilience is to put a solid system in place.” (S7)
		“You think resilience is possible under these conditions. Even basic healthcare is non-existent. If a person does not have the money to buy adhesive tape or gauze pads, should they just wait and die? ...When you go to a health center, there isn’t even any hand sanitizer or saline solution.” (O7)
	Stewardship - regulatory capacity Power asymmetries	“It’s as if the State, MSPP, isn’t really the regulatory body. NGOs are the ones providing the money [...] The donors are the ones who decide what they want and how to do it [...] So, until you can finance (the services), you have no say in matters.” (O7)
	Infantilisation – aid dependency	“People are made dependent. They become dependent. We sometimes kill systems [...] we must stop [...] there is a level of infantilization. If people are infantilized, it’s game over. And that’s why today Haiti, like many African countries, is still holding out its hand, and it’s over.” (S6)

	Intersectorality	“Even if the Ministry of Public Health and Population (MSPP) could do its job, unless the other ministries—justice, agriculture, finance—do theirs, we will never achieve a resilient health system [...] health in all policies, because health is not decided at the hospital level. In fact, health is decided at the highest level... Because they are the ones in charge.” (O5)
		“To build a resilient health system, high-level authorities, the Ministry of Public Health and Population (MSPP) must assume their responsibilities. The Ministry of National Education and the Ministry of Justice must do their jobs, as should the Prime Minister’s Office and the Ministry of Agriculture. Instead of being dependent on the Dominican Republic, which sends us all kinds of poor-quality food products, the Ministry of Agriculture should take responsibility. If we import food, they must set up quality controls to distinguish between what is good and what is not. So, if there is total chaos at the highest level, we will never have a resilient health system, in my opinion.” (O5)

Source: Authors’ compilations